# LICENSING ACT 2003 SUB COMMITTEE MEETING

Date:Thursday 3 December 2020Time:10.00 amVenue:Remote Meeting - The public proceedings of the meeting will be<br/>broadcast live and recorded for playback on the Maidstone Borough Council<br/>website.

Membership:

Councillors Hinder, Naghi, J Sams and Joy (Substitute Member)

The Chairman will assume that all Members will read the reports before attending the meeting. Officers are asked to assume the same when introducing reports.

### <u>AGENDA</u>

Page No.

- 1. Apologies for Absence
- 2. Notification of Substitute Members
- 3. Election of the Chairman
- 4. Disclosures by Members and Officers
- 5. Disclosures of Lobbying
- 6. To consider whether any items should be taken in private because of the possible disclosure of exempt information
- 7. Street Trading Appeal

### **ALTERNATIVE FORMATS**

The reports included in Part I of this agenda can be available in **alternative formats**. For further information about this service, or to arrange for special facilities to be provided at the meeting, **please contact Democratic Services on** <u>committee@maidstone.gov.uk</u> or **01622 602899**.

To find out more about the work of the Committee, please visit <u>www.maidstone.gov.uk</u>

## **Issued on Wednesday 25 November 2020**

Alison Broom, Chief Executive



1 - 20

# **Licensing Sub Committee**

## 3 December 2020

## **Street Trading Appeal**

Final Decision-Maker	Licensing Sub Committee
Lead Head of Service	John Littlemore, Head of Housing and Community Services
Lead Officer and Report Author	Lorraine Neale
Classification	Non-exempt
Wards affected	Allington

### **Executive Summary**

In line with our Street Trading Policy an application for Street Trading consent was refused because 2 representations were received containing relevant objections. In these circumstances a street trading consent must be refused and the applicant given the option to appeal. The applicant has exercised his right to appeal and so the matter must now be considered by Licensing Sub Committee

### **Purpose of Report**

Members are asked to consider and determine the appeal from Mr Adrian Ghinea against the refusal of a street trading consent to trade at the corner of London Road and Hildenborough Crescent, Allington.

### This report makes the following recommendations to this Committee:

That Members give consideration to the application for a street trading consent by Mr A.Ghinea taking into account the consultation representations (Appendix 3)

Timetable		
Meeting	Date	
N/A		

# Street Trading Appeal

## 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off	
Impact on Corporate Priorities	<ul> <li>There is no impact on Corporate Objectives as the matter has been dealt with in accordance with our Street Trading policy. Determination of applications in accordance with policy and merits provides a consistent approach to trading on the streets of the Borough.</li> </ul>	Senior Licensing Officer	
Cross Cutting Objectives	• No implications have been identified	Senior Licensing Officer	
Risk Management	• Risk Management issues are covered within the approach taken by Street Trading policy and the processing of this application has been in accordance with policy. Any appeal against this decision will be by way of judicial review and a consistent policy should mitigate against success of any such challenge.	Senior Licensing Officer	
Financial	• A refund will be required in the event of an unsuccessful application.	Senior Licensing Officer	
Staffing	No implications have been identified	Senior Licensing Officer	
Legal	• The Council has adopted the provisions in relation to Street Trading Consent from the Local Government (Miscellaneous) Provisions Act 1982		
Privacy and Data Protection	• No implications have been identified	Senior Licensing Officer	
Equalities	No implications have been identified	Senior Licensing Officer	
Public Health	<i>Fast food provision is a factor which contributes to the obesogenic environment and of particular concern is provision close to schools with increasing childhood obesity a problem in Maidstone and nationally. This particular provision would be within walking distance of Allington Primary School. Year 6</i>	Senior Public Health Officer Officer	

	<i>Children with excess weight in Allington (29.6%) are in line with the national average.</i>	
Crime and Disorder	• No implications have been identified	Senior Licensing Officer
Procurement	• No implications have been identified.	Senior Licensing Officer

## 2. INTRODUCTION AND BACKGROUND

- 2.1 On 8 October 2020 an application for a street trading consent was received from Mr Adrian Ghinea to trade at the corner of London Road and Hildenborough Crescent, Allington. The application form is attached as Appendix 1.
- 2.2 The days and hours applied to trade are Monday to Sunday 10:00 -22:00 and the goods sold will be Pizza and soft drinks.
- 2.3 A location map and photos showing the proposed trading site are attached as Appendix 2.
- 2.4 The 14 day consultation period for this application ran from 14<sup>th</sup> 28<sup>th</sup> October 2020 and 2 objections were received. The main concerns being that the location would cause a traffic hazard and obstruct pedestrians with particular concern for the disabled and partially sighted, it would also cause disturbance and odours. The objections can be found at Appendix 3.
- 2.5 Once the consultation period had ended all representations were considered in relation to the criteria for determining street trading applications found at page 11 of the Street Trading Policy. The application was refused by officers because it was felt the objections met the following policy criteria at 7.1:-

d) the Consent, if granted, will result in nuisance to members of the public, residents or local businesses, due to the likely noise, smell, litter, obstruction, disturbance, or other problems which will be caused by granting the Consent.

e) the size, nature or appearance of the proposed stall and any associated equipment is inappropriate for the proposed location in terms of amenity or public or highway safety.

- 2.6 . A copy of the refusal e-mail sent on 29th October 2020 can be seen attached as Appendix 4.
- 2.4 A request for appeal was received on the 9<sup>th</sup> November 2020 and is attached as Appendix 5.
- 2.7 Mr Ghinea in response to e-mails sent to him on 26<sup>th</sup> and 29<sup>th</sup> October 2020 (Appendix 6) gave his grounds for appeal as:-
  - He never parks where he could be an obstruction.

- He has a small, super silent generator which causes minimum noise.
- He has a street trading consent for a location on Sutton Road which is a lot busier and does not understand what the issue is with the London Road location.
- 2.8 Attached to this report is the procedure that is used for hearing applications with representations the Committee may wish to follow in their considerations, adapted as necessary. Appendix 7

## **3. AVAILABLE OPTIONS**

- 3.1 To grant the consent as applied for, subject to the standard conditions found at page 13 of the Policy.
- 3.2 To grant the consent subject to such additional conditions that the Sub -Committee considers appropriate
- 3.3 To refuse the application.

### 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

4.1 Members needs to consider the application in accordance with our Street Trading Policy and consider whether the reasons for refusal were sufficient when determining this application for Street Trading Consent as to fail to do so would not meet our legal requirements and could be challenged

### 5. RISK

5.1 There are no Risk Management issues as the matter has been dealt with in accordance with our Street Trading policy.

### 6. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

6.1 N/A

# 7. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

7.1 N/A

### 8. **REPORT APPENDICES**

- 8.1 Application Form
- 8.2 Location Map and Photos
- 8.3 Objections Cllr's Cynthia Robertson and Dan Daley
- 8.4 Refusal E-mail
- 8.5 Applicants request to appeal
- 8.6 Applicants argument.
- 8.7 Hearing Procedure

### 9. BACKGROUND PAPERS

Street Trading Policy

MONDAY TO SUNDAY FROM 10AM TILL 10PM



## Local Government (Miscellaneous Provisions) Act 1982 Application for a Street Trading Consent

1.	Name of Applicant (BLOCK CAPITALS)	a) Surname MR/MR		RS/MISS. MR GHINEA		
		b) Forename	(s)	ADRIAN		
2.	Address of Applicant (BLOCK CAPITALS)					
3.	Telephone Number					
4.	Email Address					
5.	Date of Birth					
6.	National Insurance N	lumber				
7.	Details of the articles you propose to sell	s/food that		PIZZA, SOFT DRINKS		
8.	Give details of the ex which you intend to plan with site detaile	trade ( <u>enclose</u>		LONDON ROAD CORNER WITH HILDENBOROUGH CRES ALLINGTON		
9.	State precisely the <u>d</u> week and hours that					

H:\Street Trading General\Application Forms\Street Trading - Gentral\Application - Street Trading General.doc

to trade.

10.	Give Details: a) if a stall/structure/vehicle	MERCEDES SPF	RINTE	R VAN		
	b) of the approximate dimension of the stall/structure/vehicle	ons 6700mm (long) x	2050n	nm (wide) x 330	0mm (high)	
	c) the vehicle registration number(s)					
	d) colour of vehicle	WHITE				
	e) the trading name you use	THE FARMERS PIZZ	Α			
	f) do you intend to use chimes a loudspeaker	NO				
11.	If selling food or drinks: a) you need to be registered w respect of food hygiene. Are (if registered elsewhere, ple	e you so registered? Yes/N	lo			
	MAIDSTONE		······			
	b) state where your goods will	be stored when not being	offered	for sale		
	HOME					
12.	State where trade refuse will be NOTE: UNDER THE 1990 ENVIRONMENTAL PROTECTION ACT YOU ARE UNDER A DUTY CARE TO DISPOSE OF ANY REFUSE IN A CORRECT MANNER, FOR WHICH A CHARGE BE LEVIED.	Y OF FINISH I CARRIE				
13.	If not trading on the highway, s land and provide proof of conse MAIDSTONE		been g	ranted for use of		
14.	<ul> <li>a) State whether an application trading licence or consent hat made by you (or your assistant other local authority.</li> </ul>	as previously been		Yes/No		
	b) If yes, state whether such line has been:	cence or consent	(i) (ii) (iii)	Granted Refused Revoked		
	<ul> <li>c) If any licence or consent ha or revoked give details of the and a brief outline of the circle</li> </ul>	ne local authority				

.....

 Have you been convicted of any of the following offences involving: Violence Yes/No
 Dishonesty/theft/handling/burglary Yes/No
 Consumer protection or fair trading Yes/No
 Public health or food hygiene contraventions Yes/No
 Prohibited from running a food business Yes/No

If yes, please specify details giving date and place of conviction and sentence imposed.....

16. State the number of assistants that will be used (including their names and addresses, dates of birth and National Insurance Numbers). If none, please write "none". Please note that assistants must be accompanied and supervised by the consent holder at all times.

DIANA PUSCASU

.....

17. Any other information that you think is relevant to this application. THERE'S IS

A BIG LARGE FOOTPATH SPACE OVERTHERE WHERE I CAN PARK MY VAN WITHOUT DISTURBING ANYONE

18. If a consent is granted and you have a mobile vehicle (<u>not a trailer</u>), do you wish to be included on the Kent County Council's Emergency Plan list? Yes/No

(In the event of an emergency you may be contacted at short notice to provide food and drink to stranded lorry drivers parked on the M20 motorway in Maidstone. This would be supervised by the police)

I, ....ADRIAN GHINEA consent under Schedule 4 of the Local Government (Miscellaneous Provisions) Act 1982 and make the following declaration:

#### DECLARATION

- a) That if a consent is granted, I undertake to comply with the terms and conditions relating to the consent. I understand that failure by me or any of my assistants employed by me, with or without payment, will render both me and my assistants liable to prosecution and may also result in the revocation of my consent
- b) That I am over 17 years of age
- c) That the answers to the questions are true and complete in every way
- d) That the police may make enquiries into this application and may divulge the results to the Maidstone Borough Council
- e) That I have read and understood the notes attached to this application form.

Maidstone Borough Council takes its obligations under the data protection legislation very seriously and will not disclose information to any unauthorised person. Information may be shared with other services within the council or disclosed to other local and public authorities or government agencies that have a legitimate reason to request the disclosure e.g. the prevention and detection of fraud. For further information please see the following link or contact Lorraine Neale on 01622 602528 or view the website at

http://www.maidstone.gov.uk/home/primary-services/council-and-democracy/primaryareas/information-and-data/tier-3-primary-areas/data-protection#national\_fraud\_initiative

### PLEASE CHECK THAT YOU HAVE PROVIDED THE FOLLOWING:

- i) A detailed plan showing the exact location on the highway/road where you intend to trade, one for each location
- ii) The correct fee up to 12 days £32.00 up to 30 days £69.00 up to 90 days £189.00 full year consent £405.00

\*Please note the 12/30/90 days do not need to be consecutive days. These can be any time during the period of the Consent, but you must state the days and times on the form

### \*All cheques should be made payable to Maidstone Borough Council

\*Alternatively you may pay over the phone by calling 01622 602888 stating your name and the expenditure code 961-CL00C207

- iii) 2 x passport photos
- iv) If you are unable to provide a National Insurance Number you will need to provide proof of right to work, i.e. passport, residence permit

Please bring the completed form and fee to: The Licensing Team, Maidstone Link Reception, King Street, Maidstone, ME15 6JQ – You will need to make an appointment by telephoning 01622 602255.

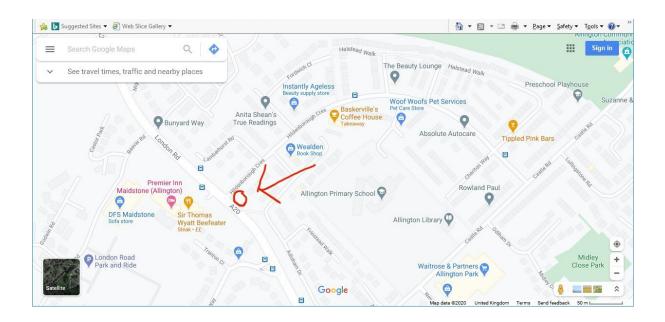
Appointments are on Mondays and Wednesdays 10am – 2pm.

# <u>\*Any assistants you propose to employ should accompany you to the appointment\*</u>

We are asking you to complete this section as part of our equal opportunities monitoring. We wish to ensure we are treating all sections of the population equally.

		✓ Please tick box
White	British	
	Irish	
	Any other white background including m white – Please state	
Mixed White	White & Black Caribbean	
	White & Black African	
	White & Asian	
	Any other mixed white background Please state	
Asian or Asian British	Indian	
	Pakistani	
	Bangladeshi	
	Any other Asian background Please state	
British African	Black or White African	
	Any other African background Please state	
Caribbean or Caribbean British	Black or White Caribbean	
Chinese or Other Ethnic Group	Chinese	
	Any other Ethnic Group	
	Please state	

From: Sent: 12 October 2020 14:59 To: Kerry Watson <KerryWatson@Maidstone.gov.uk> Subject: Răspuns: Map of LocationHi



I've attached a few not down here.







La luni, octombrie 12, 2020, 1:21 p.m., Kerry Watson a scris:

From: Cynthia Robertson (Cllr) <cynthiarobertson@maidstone.gov.uk>
Sent: 14 October 2020 16:20
To: Licensing (MBC) <Licensing@maidstone.gov.uk>
Cc: Dan Daley (Cllr) <dandaley@maidstone.gov.uk>; Diana Lewins (Cllr)
<DianaLewins@Maidstone.gov.uk>
Subject: Application for Street Trading Consent - Mr. Adrian Ghinea

I have serious concerns about this application. The parking of this van on the footway at the corner of Hildenborough Crescent is likely to cause potential customers to park vehicles near to the junction with the London Road thus creating a hazard for vehicular traffic leaving and entering Hildenborough Crescent. There could be general noise and disturbance from customers using the van especially late in the evening which would be detrimental to the residents living nearby. The position of the van may cause an obstruction to pedestrians especially those who are disabled and/or partially sighted. There could also be a problem with cooking odours. Please take my comments into account when a decision is made on this application.

Cllr. Cynthia Robertson Allington Ward

From: Dan Daley (Cllr) <dandaley@maidstone.gov.uk>
Sent: 19 October 2020 23:16
To: Kerry Watson <KerryWatson@Maidstone.gov.uk>
Cc: Cynthia Robertson (Cllr) <cynthiarobertson@maidstone.gov.uk>; Diana Lewins (Cllr)
<DianaLewins@Maidstone.gov.uk>; Rob Bird <rob.bird@kent.gov.uk>; susan.laporte@kent.gov.uk
Subject: RE: New Street Trading Application

Dear Kerry.

I have never in my whole experience as a Councillor seen such an ill-conceived and totally unworkable proposition. I am totally surprised that you are even asking or allowing this to be considered as a serious proposal.

My reasons are as follows.

- The vehicle for trading would be standing on the public footpath and cycleway. This is controlled by KCC Highways and I doubt that they would ever give permission. (Have they been asked?)
- 2. There is simply nowhere suitably off -road for any customer to park a vehicle to complete a transaction.
- 3. This is situated on the corner of one of the busiest junctions of a major residential estate road and the **main arterial A20 London Road.**
- 4. Any vehicle parked on either roads would be **too close to the junction** and cause severe restriction of sight lines and be dangerous for other vehicle movements..
- 5. This position for trading would cause congestion at peak times on this already overburdened road.
- 6. The proposition is totally unworkable and should be dismissed.

As stated above, I am surprised that this is being discussed as a subject for decision bearing in mind its position on the road/footway/cycleway infrastructure.

Dan Daley MBC Member for Allington KCC Member for Maidstone Central From: Kerry Watson <KerryWatson@Maidstone.gov.uk>
Sent: 29 October 2020 12:28
To:
Cc: Louise Davis <LouiseDavis@Maidstone.gov.uk>; Lorraine Neale
<LorraineNeale@maidstone.gov.uk>; John Littlemore <JohnLittlemore@maidstone.gov.uk>
Subject: Street Trading Application - London Road

Dear Adrian

### Local Government (Miscellaneous Provisions) Act 1982 Section 3 and Schedule 4 – Street Trading Application for Selling: Pizza and Soft Drinks Location: London Road (Corner with Hildenborough Crescent), Allington

With reference to your application dated 8<sup>th</sup> October under the above Act, I regret to inform you that Mr John Littlemore, Head of Housing and Community Services cannot determine your application for a street trading consent due to objections having been received, (see attached).

The Council has decided that if an objection is received, the applicant will have the right to a hearing before a group of Members. If you wish to proceed to a hearing please write to me stating any responses to the objections and I will arrange for the matter to be taken to the next Licensing Committee Meeting to discuss your application.

If I do not hear from you within **three weeks from the date of this letter** I will assume that you do not wish to pursue your application further. I will then arrange for a refund of the Consent fee to be sent to you in due course.

According to the Act, a person who engages in street trading in a Consent Street without being authorised to do so is guilty of an offence and is liable to prosecution. This applies while applications are being considered by the Council. Therefore, if you trade without Consent you are liable to prosecution.

You should be aware that the Council may refuse to grant Consent if, despite being informed that a Street Trading Consent is required, an applicant continues to trade within the Borough.

Kind regards

Kerry Watson Licensing Admin Licensing Team Maidstone Borough Council, Maidstone House, King Street, Maidstone, Kent ME15 6JQ <u>t</u> 01622 602255 <u>e kerrywatson@maidstone.gov.uk w</u> <u>www.maidstone.gov.uk</u> From: Sent: 09 November 2020 12:22 To: Kerry Watson <KerryWatson@Maidstone.gov.uk> Cc: Louise Davis <LouiseDavis@Maidstone.gov.uk> Subject: Răspuns: Street Trading Application - Appeal

Ok. I would like to appeal my application and receive an response from the Licensing Sub-Committee.

Thank you! Adrian

La luni, noiembrie 9, 2020, 12:08 p.m., Kerry Watson a scris:

### Dear Adrian

Further to your reply to licensing, please note that when the application goes to appeal, the decision will be made by the **Licensing Sub-Committee** - not the Licensing Team. At appeal it is Committee who determine the application.

Kind regards

**Kerry Watson** 

Licensing Admin

**Licensing Team** 

Maidstone Borough Council, Maidstone House, King Street, Maidstone, Kent ME15 6JQ

t 01622 602255 e kerrywatson@maidstone.gov.uk w www.maidstone.gov.uk

From: Sent: 09 November 2020 10:40 To: Kerry Watson <KerryWatson@Maidstone.gov.uk> Subject: Răspuns: RE: Adrian Ghinea Trading Consent

Hi

Yes, I would like to appeal the decision for my previous application and I would like to be reconsidered to the licensing team.

Thank you! Adrian

La luni, noiembrie 9, 2020, 10:06 a.m., Kerry Watson a scris:

Hi Adrian

In order that we can proceed, please can you email me clearly stating that you wish to appeal the decision made regarding your application and that you would like your application to be considered by the licensing sub-committee.

It is important that we have this in writing to save any ambiguity.

Kind regards

**Kerry Watson** 

**Licensing Admin** 

**Licensing Team** 

Maidstone Borough Council, Maidstone House, King Street, Maidstone, Kent ME15 6JQ

t 01622 602255 e kerrywatson@maidstone.gov.uk w www.maidstone.gov.uk



From: Sent: 06 November 2020 13:31 To: Kerry Watson Subject: Adrian Ghinea Trading Consent

Hi Kerry,

Can we please go forward with my application?

Thank you!

Adrian

From: Sent: 29 October 2020 12:42 To: Kerry Watson <KerryWatson@Maidstone.gov.uk> Cc: Louise Davis <LouiseDavis@Maidstone.gov.uk>; Lorraine Neale <LorraineNeale@maidstone.gov.uk>; John Littlemore <JohnLittlemore@maidstone.gov.uk> Subject: Răspuns: Street Trading Application - London Road

Hi

As I've said an my last email I think all this objections are irrelevant because there's the same situation like on Sutton Road where I'm trading already and I didn't cause any inconvenience for anyone which is one of the busiest road in town.

How long does it take for my application to re-examine?

Thank you! Adrian La joi, octombrie 29, 2020, 12:28 p.m., Kerry Watson a scris:

Dear Adrian

Local Government (Miscellaneous Provisions) Act 1982

### Section 3 and Schedule 4 – Street Trading

### Application for Selling: Pizza and Soft Drinks

#### Location: London Road (Corner with Hildenborough Crescent), Allington

With reference to your application dated 8<sup>th</sup> October under the above Act, I regret to inform you that Mr John Littlemore, Head of Housing and Community Services cannot determine your application for a street trading consent due to objections having been received, (see attached).

The Council has decided that if an objection is received, the applicant will have the right to a hearing before a group of Members. If you wish to proceed to a hearing please write to me stating any responses to the objections and I will arrange for the matter to be taken to the next Licensing Committee Meeting to discuss your application.

If I do not hear from you within **three weeks from the date of this letter** I will assume that you do not wish to pursue your application further. I will then arrange for a refund of the Consent fee to be sent to you in due course.

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You should be aware that the Council may refuse to grant Consent if, despite being informed that a Street Trading Consent is required, an applicant continues to trade within the Borough.

Kind regards

Kerry Watson

From: Sent: 26 October 2020 12:33 To: Kerry Watson <KerryWatson@Maidstone.gov.uk> Cc: Lorraine Neale <LorraineNeale@maidstone.gov.uk>; Louise Davis <LouiseDavis@Maidstone.gov.uk> Subject: Răspuns: Street Trading Application - London Road

I didn't see any difference on London road compared with Sutton where I've got the license, both are busy road and my trading purposes are designed to pedestrians mainly and I never parked my van where I considered I can cause an obstruction, there's a large footpath area, about the noise I've got just an small suitcase super silent generator for electricity which at few meters there's no noise at all (50 decibels).

I'm just trying to bring something new to allinghton area and extend my potentially customers. From my opinion all of the objections are irrelevant.

Thank you! Adrian

La luni, octombrie 26, 2020, 11:59 a.m., Kerry Watson a scris:

Hi Adrian

Further to your email, I can advise that although there are still a few days remaining of the consultation, we have received objections to your application (see attached) and therefore will be refusing the Consent.

You will of course, be formally notified of this decision once the consultation is complete.

Kind regards

Kerry Watson

**Licensing Admin** 

Licensing Team

Maidstone Borough Council, Maidstone House, King Street, Maidstone, Kent ME15 6JQ

## LICENSING SUB COMMITTEE

### ORDER OF PROCEEDINGS

- a) The Chairman will introduce those present and ensure that everyone understands the procedure to be followed.
- b) The Head of Housing and Community Services or relevant Officer will briefly describe the application.
- c) The Applicant will then present his case.
- d) The Objector(s) may then ask the Applicant questions.
- e) Members will then ask the Applicant any questions.
- f) The Objector(s) will then be given the opportunity to present his/her case.
- g) The Applicant may then ask the Objector(s) any questions.
- h) Members will then ask the Objector(s) any questions.
- i) Members may then ask any further questions of clarification from any party.
- j) Both parties will then be asked to sum up, the Objector(s) first followed by the Applicant.
- k) Members will then ask the Head of Housing and Community Services or relevant Officer if there are any further matters to be raised before the matter is considered.
- The Sub Committee will then decide the appeal and may ask the Applicant, the Objector(s), the Head of Housing and Community Services or relevant Officer and any other parties to leave, the Committee Clerk will be the only person apart from Members to be allowed to remain. Any representative of Legal Services (if present) may be requested to remain by the Chairman.
- m) After consideration all parties will be invited to return and the Chairman will announce the decision.